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Hybrid AI for Legislation: from theoretical model to empirical use-cases

Prof. Monica Palmirani – University of Bologna CIRSFID-ALMA AI – Italy 24 July 2023, Ottawa





Outline

- eLegislation in AI Era
- Theoretical issues
- Methodological issues
- Empirical issues

THE TECHNOLOGY 202

ChatGPT is now writing legislation. Is this the future?



Analysis by <u>Cristiano Lima</u> with research by Aaron Schaffer

January 23, 2023 at 8:55 a.m. EST

But in what may be a first, a Massachusetts state senator has used a <u>surging new tool</u> to help write a bill aimed at restricting it: ChatGPT, the artificial intelligence chatbot.

Speach with ChatGPT in the Senate of Italy

Parla il senatore che si è fatto scrivere un intervento in aula da ChatGPT

La provocazione dell'esponente di Azione-IV Marco Lombardo, che rilancia: "È adesso che bisogna parlarne"



Regular Articles

Artificial Intelligence (AI) in parliaments – preliminary analysis of the Eduskunta experiment

Fotios Fitsilis 🔽 回

Pages 621-633 | Published online: 10 Sep 2021

Solution Interstation Interst

GPT Takes the Bar Exam

December 29, 2022

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 Bucerius Law School (Hamburg, Germany)
 CodeX - The Stanford Center for Legal Informatics (Stanford, CA USA)

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Abstract

Nearly all puridictions in the United States require a professional license exam, cosmonly referred to as "the Bar Cham" as a precondition for law practice. To even sit for the exam, most jurisdictions require that an applicant completes at least seven years of post-exceeding vehicution, including three years at an accredited law school. In addition, most test-takers also undergo weeks to months of further, exam-specific preparation. Despite this significant investment of time and capital, approximately one in five test-takers still score under the rate requires to pass the exam on their first try. In the face of a complex task that requires such depth of Knowledge, what, then, should we expect of the state of the art in "AIT" in this research, we document our experimental "evaluation of the performance of OpenAIT" STEXT-DAYNCE-003 model, offens-referred to as GPT-3.5, on the multistate multiple choice (MBE) section of the exam. While we find to benefit in fine-tuning over GPT-3.55 as crossbar performance as the assumenting DepT-3.55 as a strong the section of the section of the Strong Stro

GPT GPT Top 2 GPT Top 3 NCBE





NCBE vs. GPT Performance on the MBE





Check for updates

Comment

Representing legislative Rules as Code: Reducing the problems of 'scaling up'

Andrew Mowbray ^a 🖂 , Philip Chung ^b 🖾 , Graham Greenleaf ^c 🝳 🖾

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← M

Matthew Waddington

5.099 Tweet

Seguito da Legislative Dratting Ottice, Jersey, Pierpaolo Vivo e altri 27 che segui

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Iweet	I weet e risposte	Contenuti multimediali	Mi piace

Tweet fissato



Matthew Waddington @mattwadd · 5 feb

•••

Following

I finally cracked- with encouragement from 1 of my daughters I signed up for #ChatGPT.

Asked it to draft some UK-style legislation - Act regulating bakeries, with 3 typical elements.

Plenty errors, but 1st go good & 2nd go improved- but just look at the sensible elements it added





«Rule As Code»

CRACKING THE CODE

RULEMAKING FOR HUMANS AND MACHINES

🔰 @OPSIGOV

OPSI Obtenation of Public Sector Importation

Blog

OECD



Digital Transformation Policy Design System Get Involved

Rules as Code – NSW Joins the Worldwide Movement to Make Better Rules

From code to text

Several critical issues

- Computational legalism
- Democratic risks
- Ethical concerns

Integration of Legal Theory and ICT for a Legal Smart Legal Order

Hybrid AI Framework for Legal Analysis of the EU Legislation Corrigenda

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Legal Theoretical Framework

- Normativity and legitimacy in smart legal order
- Interpretation and legal theory using computational linguistics approach
- Explicability & Transparency using HCI

Al and Legislation Domain: critical analsysis

- Law is not only rules (e.g., principles and values).
- Norms have been adapted according to the evolution of the society dynamic model
- 'artificial languages' (e.g., programming language) is a subset of natural language (Chomsky 2006)
- Norms sometime are intentionally vague for implementing flexibility and interpretations (hermeneutic)
- Prediction based on the past should be mitigated to the new events (computational legalism)
- Predictions influence decision-makers and future human behaviour (Hildebrandt 2021)
- Autonomy and transparency are pillars of normativity (Günther 2021)
- The **right of disobey** as moment of creativity of new norms

Hallucination Al

Lawyer apologizes for fake court citations from ChatGPT

By Ramishah Maruf, CNN

Updated 3:28 PM EDT, Sun May 28, 2023

US judge orders lawyers to sign Al pledge, warning 'they make stuff up'

By Jacqueline Thomsen ~

May 31, 2023 8:56 PM GMT+2 · Updated 10 hours ago

Home / News / Technology / Artificial Intelligence / EU Commission issues internal guidelines on ChatGPT, generative AI

EU Commission issues internal guidelines on ChatGPT, generative Al

By Luca Bertuzzi | EURACTIV.com 🧿 Est. 4min

Different goals of AI in Parliaments

- Generation of the legislation/amendment/debates/summaryex-ante
- 2. Modelling/representing/classifying/extracting the source of the law- ex-post
- **3. Prediction** of some output– *pro-futuro*
- 4. Executing/reasoning rules- real-time

Different applications

Summarization of debates	Transcript	Dossier	Preamble	Amendment
Consolidation	Definitions	Smart Legislative Drafting	Semantic annotation	Classification
Clustering	Analysis of impact	Analysis of effectiveness	Policy Checking	Simplification
Similarity in comparative law	Transposition	Check compliance	Detection of the needs	Prediction of the success of bill
	Prediction of the correlation	Smart Search Engine	Conversional Query	

ARTIFICIAL INTELLIGENCE AND LEGAL ANALYTICS

New Tools for Law Practice in the Digital Age



Constitutional Challenges in the Algorithmic Society

Edited by Hans-W. Mickiltz, Oreste Pollicino, Amnon Reichman, Andrea Simoncini, Giovanni Sartor and Giovanni De Gregorio



EE Elgar

Roger Brownsword

Rethinking Law, Regulation, and Technology



Klaus Günther

From Normative to Smart Orders?

Abstract: The increasing penetration of new digital technologies, especially artificial intelligence, into almost all areas of society's life has led to the emergence of smart orders. These are orders that are designed to minimize or eliminate deviations from their norms through intelligent design and algorithmic operations. The article explains some examples of smart orders and shows that, at least in principle, a distinction can be made between algorithmically optimized, norm addressee-oriented prevention and addressee-substituting pre-emption of deviant behavior by digital technologies. The focus of the article is then on the question of whether and, if so, in what sense smart orders are still normative orders at all. In the course of the analysis, it becomes apparent that while legal orders and other normative orders pursue the goal of effective enforcement of their norms, they do not pursue the ideal of complete non-deviance. It becomes clear that one of the essential aspects of normative orders is that they are addressed to persons who must embrace them as autonomous and. at the

<text><section-header>

Machine learning for Legal Domain

- Regression → to correlate phenomena and to predict future trends (e.g., legislative impact)
- Classification → text classification (e.g., derogation), classification of the facts/persons (e.g., rights/obligations)
- Clustering → to group documents (e.g., convergent definitions)
- Association
 sociological analysis using the social media (e.g., social needs)
- Control → optimization of the order of the day in Parliament

Richard Berk Machine Learning Risk Assessments in Criminal Justice Settings

Artificial Intelligence and Law https://doi.org/10.1007/s10506-018-9237-x



Judicial analytics and the great transformation of American Law



Classification by Linear Partitioning



Red = Violent Crime Yellow = Nonviolent Crime Green = No Crime

AI in legislation

- Support the drafting/translation/planning/definitions
 - classification, reinforcement learning
- Support of the decision /checking compliance/ implementation of the Directive/ implementing regulation/ delegation acts
 - similarity, association, legal reasoning, neural netwrok
- Legal system analytics/
 - Clustering, regression
- Predict predict/anticipate of the needs from the society
 - Pro-futuro



Legal Drafting in the Era of Artificial Intelligence and Digitisation



Directorate-General for Informatics Solutions for Legislation, Policy & HR

Weakness of ML in legal domain

- Granularity vs. Structure: ML works at sentence level and this approach is not capable to link different parts of the speech semantically connected (e.g., obligation-exception, duty-penalty)
- Content vs. Context: ML loses the context (e.g., jurisdiction, temporal parameters)
- Past vs. Future: ML depends to the past data series (e.g., new brilliant solution has no historical series)
- Internal vs. External info: ML does not consider the normative and juridical citations.
- Static vs. Dynamic: The normative references evolve over time (e.g., "art. 3" is not the same forever)

Critical issues in legal domain

Temporal view

New events respect the past:

- □ Definition of "European Citizenship" \rightarrow Brexit
- □ Trends of travels \rightarrow COVID-19

Institution view

Political decisions:

□ End of life \rightarrow each country defines different solutions

Values view

- Algorithms (e.g., ChatGPT), dataset, data training need to be customized to each legal system context and not to be used *as-is*
- Transparency, Neutrality, Impartiality, Explicability

Transparency: Black box risk in Legal Norms Modelling



"White box" approach in Al



HyperModeLex Research Questions



HyperModeLex: three sub-projects



Pre-requirements

- Legitimacy
- Authoritativeness

Theoretical grounding

- Institutional Theory
- Interpretation Theory

Principles

- Constitutional Law principles
- Democratic powers



3. Hybrid AI: Explanation & Human-Computer Interaction



- Legal Design
- Explicability
- Autonomy
- Transparency



- Theory of law
- Constitutional issue
- Computational Linguistic/ Semantic
- Al/Logic/ LegalXML

HCI

Sub-projects Macro-topics	Legal theory 4 eLegal System M1-M36	Technical advanced solutions 4 eLegal System M1-M48	Legal design 4 eLegal System M12-M48
Analyse post-reductionism/ textualism/ normativism of philosophy of law in infosphere	 Philosophy of Law Constitutional Law Legal informatics Computer Science (Logic) 		
Include Legal Hermeneutic in eLegislation		 Philosophy of Law Legal informatics (AI & Law) Computer Science (web Technologies/ AI/ML) Computational Language 	
Integrate Legal language role in normativism with computational linguistics models		 Philosophy of Law Legal informatics (NLP) Computer Science Computational Language 	
Define Constitutional legitimacy of the digital legal sources and its e-enforceability	 Philosophy of Law Constitutional Law Legal informatics Computer science (Smart contract / DLT) 		
Implement Better Regulation with Legal Design			RQ9 / RQ10 • Philosophy of Law • Legal informatics (Legal Design) • Computer science (HCI) • Computational Language (semiotic)





Visualization/ Portals/Editor

Services of AI (support during drafting, classification, clustering, aggregation, correlation) - LLM

Workflow management

Advanced Ontology and Rule-base system

Extraction of the Legal Knowledge using Al

ELI/ECLI



AKOMA NTOSO – XML

AI for Legislative drafting

Study on 'Drafting legislation in the era of AI and digitisation' with EU Commission – Directorate General Informatics Unit B2 – Solutions for Legislation, Policy & HR



4 use-cases

Legal Drafting in the Era of Artificial Intelligence and Digitisation

Legal Drafting supported by AI system for improving quality, effectiveness, efficacy, semantic annotation (e.g., Law as Platform)

Decision support System/AI for making better the legislative process and anticipating needs of the society (e.g., same-sex marriage, end of live, etc.)

Legal System data analytics for understanding the legislative hidden knowledge (e.g., patterns, frequent errors)

DEROGATION

Anatomy of a derogation

 $R1_{t1}$ derogated to $R2_{t2}$

<action> <normDerogated> <jurisdiction>

<temporalParameter>

<scope>

By way of derogation from paragraphs 1 and 2 in Cyprus, Croatia, Malta and Slovenia, the amount referred to in those paragraphs may be set at a value lower than EUR 500, but not less than EUR 200 or, in the case of Malta, not less than EUR 50.

Dataset

- The dataset is composed by legislative act in the span of time 2010-2020 for a total of 15.328 documents.
- Regulation, Directive, Implementation instruments
- The documents are converted in Akoma Ntoso in order to have the structure of the document and the context annotated
- We have extracted 13.587 partitions involved in the derogation using a preliminary taxonomy of "RegEx"

Study on "Drafting legislation in the era of AI and digitisation" Manage the derogations: classification



Akoma Ntoso: detection of knowledge

```
<alinea eld="body art 2 al 3">
           <content eld="body_art_2_al_3_content">
              <mod eld="body_art_2_al_3_content_mod_1">
                By way of derogation from the second paragraph, Member
States may
                  choose not to apply the provisions of point ORO.FTL.205(e) of
                  <ref eld="ref 1" href="href="/akn/eu/act/regulation/2012-02-
17/965-2012/!main/>annex III">Annex
                  III to Regulation (EU) No 965/2012 </ref> and continue to
apply the
                  existing national provisions concerning in-flight rest until<date
                     date="2017-02-17" refersTo="#derogationTime">17
February 2017</date>.
              </mod>
           </content>
 </alinea>
```

Distribution of the derogations classification for thematic topic using Eurovoc



https://cirsfid.gitlab.io/derograph/

Analysis of the Derogations in EU Legislation using Network Analysis

This is a visualization map for AKN derogations of the EU legislation from 2010 to 2020



w = k * (#ActiveDerogations + #ReflexiveDerogations + #PassiveDerogations)

DIGITAL READY

Positive list of word

Article 21

General requirements for the pharmacovigilance system master file

- The information in the pharmacovigilance system master file required under Article 77(2) of Regulation (EU) 2019/6 shall be accurate and reflect the pharmacovigilance system in place.
- 2. The contractual arrangements between marketing authorisation holders and third parties concerning pharmacovigilance activities shall be clearly documented, detailed and up-to-date.
- 3.Marketing authorisation holders may, where appropriate, use separate pharmacovigilance systems for different categories of veterinary medicinal products. Each such system shall be described in a separate pharmacovigilance system master file.

https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32021R0128

electronic identification electronic signature electronic seal electronic signature web electronic tickets e-book e-reader non-cash payment electronic payment

digital means of exchange

file

database wifi digital service digital certification digital content

Negative list of word

«Article 4 Requirements for certificates for terrestrial animals and germinal products

1. The official veterinarian shall complete certificates for consignments of terrestrial animals and germinal products in accordance with the following requirements:

(omissis)

(c) the <u>certificate</u> must consist of one of the following:
(i) a single <u>sheet</u> of paper;
(ii) several sheets of paper where all sheets are
indivisible and constitute an integrated whole;
(iii) a sequence of pages with each page numbered so
as to indicate that it is a particular <u>page</u> in a finite
sequence; »

http://publications.europa.eu/resource/cellar/267982c7-9218-11ebb85c-01aa75ed71a1.0006.03/DOC_1 Certified copy Cheque Courier Stamp Facsimile Fax Hard copy In writing Ink Mail Microfiche Newspaper Original copy Paper Pen Pencil Post Print Printout Scan Seal Telex Written Person identification Signature Paper documentation Paper tickets cash payment **Digital service** Durable medium

Digital-ready index in the EU legislation – TF-IDF at article level



docDate (right)

IMPLEMENTATION DIRECTIVE

Study on "Drafting legislation in the era of AI and digitisation" Similarity between Italian implementation of Directive and the EU Directive

⊠ ≡

2-gram distance



Similarity index and correlation with EU directive articles



POLICY MAKING

Measuring the Policy

SDG 12

SDG 14 84 Policies



AKOMA NTOSO

Architecture for Knowledge-Oriented Management of African Normative Texts using Open Standards and Ontologies



Obbligations



Legal Text

Machine-readable metadata



2.4

4,4 6,3 6,4 6,5 7,2 7,3 8,3 8,3 9,5 10,2 11,4 12,2

12.8

13.1









Policy



Regulation (EU) 2016/1011 on indices used as benchmarks in financial instruments and financial contracts

Art. 54

2. Review the evolution of international principles applicable to benchmarks and of legal frameworks and supervisory practices in third countries concerning the provision of benchmarks and report to the European Parliament and to the Council every five years after 1 January 2018. That report shall assess in particular whether there is a need to amend this Regulation and shall be accompanied by a legislative proposal, if appropriate.



Reports

2023 2028 2033 etc.

<complex-block>

Dataset ROD - Reporting Obligations Database

European Environment Agency



ROD is EEA's reporting obligations database. It contains records describing environmental reporting obligations that countries have towards international organisations.



Architecture for Knowledge-Oriented Management of African Normative Texts using Open Standards and Ontologies

Annotated information

Baseline

Training

New Law

providing for additional disclosure by those entities in their periodical reports

Classification

CHAPTER D REVIEW

Article 29 Reports and review

 Within 36 months of the date of entry into force of the delegated act adopted by the Commission pursuant to Article 4(3), the Commission shall, after consulting ESMA, submit a report on the effectiveness, efficiency and proportionality of the obligations

shall include, in particular, an overview of similar pepering obligations laid down in third countries taking into account work at

international level. It shall also focus on the seporting of any relevant transactions not included in the scope of this Regulation, taking into account any significant developments in market practices, as well as on the possible impact on the level of

For the purposes of the report inferred to in the first subparagraph, ESMA shall, within 24 months of the date of entry into force of the delegated at adopted by the Commission pursuant to Activite 440, and every three years the hierarchic, ne name fourquently where significant developments in market practices units, solvait a report to the European Parliament, to the Consol and to the Commission on the effective of the sectorical taxing in the account entry effective sector and the sector.

terms of repering coverage and quality as well as reduction of reports to trade repositories, and on significant developments in rander practices with a focus on transactions having an equivalent objective or effect to an SFT.

soposals. That report

laid down in this Regulation to the European Parliament and to the Council, together with any appropriate :

 Following completion of, and taking into account, work at international level, the reports referred to in paragraph 1 shall also identify material risks related to the use of SFTs by credit institutions and listed companies and analyse the appropriateness or

Extraction

nfringements of Articles 13 and 14 of this Regulation.

Sintesi del documen

Salvare ne 'I miei
 C Link aggiornato

R Link permanente

A Contrarala nota

A Secul questa docu

Elatice

Conclusions

- Standard like AKN provides a good annotated corpora for AI application
- Al without semantic and structure is problematic (e.g., hallucination)
- Transparency, explicability and accountability are crucial for Parliaments (e.g., democratic principles)
- Legitimacy and Rule of Law should be included by-design in the AI projects

Human-in-the-loop Human-on-the-loop Human-in-Command

thank you for your attention

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